

Message Text

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ACTION EUR-12

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C O N F I D E N T I A L SECTION 1 OF 2 BUCHAREST 7677

E.O. 11652: GDS

TAGS: PFOR, US, RO, PARM, UN

SUBJECT: COUNSELOR'S VISIT TO BUCHAREST OCTOBER 10-12:

BILATERAL TOPICS

1. SUMMARY. FOLLOWING MAINLY BILATERAL TOPICS DISCUSSED
DURING COUNSELOR'S MEETINGS WITH FONMIN MACOVESCU OCTOBER 12
AND DEPFONMIN GLIGA OCTOBER 11:
--ON CEAUSESCU VISIT, MACOVESCU POSED QUESTION OF WHAT KIND
OF DOCUMENT SHOULD BE SIGNED BY TWO PRESIDENTS OR THEIR REPS;
--ON HIGH-LEVEL EXCHANGES, GLIGA SAID ROMANIANS WOULD WISH TO
ASSESS AND DISCUSS POSSIBLE 1978 PROGRAM WITH US AFTER JANUARY 1
(THIS IS CONTINUATION OF PAST PROCEDURE);
--ON UN SSOD CONSULTATIONS, MACOVESCU SAID HE HAS NOW BEEFED
UP GOR EXPERTISE TO PROVIDE FOR "BROADER INSTITUTIONAL CONTACTS,"
AND WAS THINKING IN TERMS OF FEBRUARY TIME FRAME;
--ON OTHER ARMS CONTROL CONSULTATIONS, GLIGA RAISED IDEA OF
CONTACTS INVOLVING NON-GOVERNMENT EXPERTS, TO PERMIT "FREER"
DISCUSSION;
--ON SCIENTIFIC AND CULTURAL EXCHANGES, GLIGA PROFESSED
HOPEFULNESS THAT MFA WOULD GET OTHER MINISTRIES TO TAKE
FOREIGN POLICY CONSIDERATIONS INTO ACCOUNT, TO PERMIT
VISITS LONGER THAN THREE MONTHS IN U.S. AND BETTER FULFILLMENT
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OF EXISTING OBLIGATIONS; AND

--DESIRABILITY OF RCP AND OTHER NON-GOVERNMENT VISIT
PROGRAM TO U.S. ALSO DISCUSSED. END SUMMARY.

2. FOLLOWING TOPICS OF MAINLY BILATERAL INTEREST WERE
DISCUSSED DURING COUNSELOR NIMETZ' TALKS WITH FONMIN
MACOVESCU (OCTOBER 12) AND DEPUTY FOREIGN MINISTER VASILE

GLIGA (OCTOBER 11), IN ADDITION TO TIMING OF CEAUSESCU VISIT, MULTI-YEAR REVIEW OF MFN, GSP AND DECREE 223, ME AND U.S.-SOVIET DECLARATION, CHINA AND BALKANS (REPORTED SEPTELS). COUNSELOR ALSO HELD DISCUSSIONS WITH RCP CC SECRETARY FOR INTERNATIONAL AFFAIRS STEFAN ANDREI (OCTOBER 10), CHIEF RABBI MOSES ROSEN (OCTOBER 12) AND MFA DIRECTORATE III (DEVELOPED COUNTRIES) DIRECTOR IULIU DOBROIU, LATTER DURING OCTOBER 11-12 OVERNIGHT VISIT TO BRASOV.

3. PREPARATION OF CEAUSESCU VISIT: WHAT KINDS OF DOCUMENTS? MACOVESCU VOLUNTEERED IN DISCUSSION OF CEAUSESCU VISIT THAT TWO SIDES SHOULD BEGIN THINKING OF WHAT SORTS OF DOCUMENTS COULD BE SIGNED EITHER BY THE TWO PRESIDENTS OR BY THEIR REPRESENTATIVES. AFTER CEAUSESCU'S LAST VISIT (1973) ROMANIANS HAD TENDED TO CONSIDER POLITICAL DECLARATION AS A KIND OF SUMMA OF ALL DOCUMENTS PREVIOUSLY SIGNED, A POLITICAL STATEMENT OF PARTICULAR IMPORTANCE. THE PROBLEM NOW IS WHAT CAN BE DONE THAT IS NEW. HE DID NOT HAVE THE ANSWER, SAID MACOVESCU, AND MERELY WISHED TO RAISE THE PROBLEM WITH NIMETZ. GOR BELIEVES THAT IN RELATIONS WITH U.S. IT IS IMPORTANT TO HAVE AS GOOD A JURIDICAL BASIS--THOUGH OF COURSE NOT ONLY A JURIDICAL BASIS--AS POSSIBLE. ONE POSSIBILITY WOULD BE A POLITICAL DOCUMENT, PERHAPS A NEW DECLARATION, AND GOR WOULD KEEP IN TOUCH OVER COMING MONTHS.

4. REVIEW OF HIGH-LEVEL VISIT SCHEDULE. GLIGA SAID GOR
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FOLLOWS PROGRAM OF HIGH-LEVEL CONTACTS CLOSELY, AND PERIODICALLY IN THE PAST AND WE HAVE EXCHANGED OPINIONS ON FUTURE HIGH-LEVEL VISITS, SAY WITH CONGRESS, OR WITH VARIOUS GOVERNMENT AGENCIES, TO MAKE SURE THEY FIT INTO THE FRAMEWORK OF OUR OVERALL BILATERAL RELATIONSHIP. ROMANIANS WISH AT BEGINNING OF EVERY YEAR TO THINK OVER THE ACTIVITIES OF THE PAST YEAR IN THE CONTEXT OF THE BILATERAL RELATIONSHIP, WITH A VIEW TO ASSURING THE CONTINUITY OF THE DIALOGUE BETWEEN THE TWO COUNTRIES. THIS IS A MATTER OF CONSIDERABLE INTEREST, AND ALTHOUGH HE HAD NO THOUGHTS TO OFFER NOW, AT THE BEGINNING OF NEXT YEAR GOR WOULD WISH, THROUGH RESPECTIVE AMBASSADORS, TO EXCHANGE THOUGHTS ON NEXT YEAR'S PROGRAM.

5. BILATERAL CONSULTATIONS ON UN SSOD. MACOVESCU SAID ROMANIANS ARE PREPARING VERY SERIOUSLY FOR SSOD, ARE INTERESTED IN VIEWS OF OTHER STATES INCLUDING U.S., AND WANT THEIRS KNOWN BEFOREHAND TOO, AND NOT DISCOVERED AT OPENING OF SESSION. THEIR OWN PREPARATIONS ARE NOT YET FAR ADVANCED, AND HE HAD ORDERED THEM INTENSIFIED AFTER HIS RETURN FROM N.Y. A NEW, "MORE CONSISTENT" GROUP OF EXPERTS, WITH BROADER INSTITUTIONAL CONTACTS, HAD BEEN ADDED TO THE

GROUP WHICH NORMALLY WORKS ON THESE MATTERS. THE "FOUR GOSPELS" FOR ROMANIA WERE OF COURSE THE DOCUMENT DISTRIBUTED AT THE UN IN 1975 AND THE THREE OTHERS SUBMITTED LAST MONTH AT THE PREPARATORY COMMISSION, BUT THESE ARE POSITIONS OF PRINCIPLE WHICH WILL HAVE TO BE ELABORATED CONCRETELY.

6. BILATERAL CONSULTATIONS ON SSOD BIS (REF. STATE 238769). NOTING GOR IS READY FOR EXCHANGE OF VIEWS AT ANY TIME, GLIGA SUGGESTED THAT SOMETIME AFTER THE CLOSE OF THE UNGA, PERHAPS IN JANUARY OR FEBRUARY OF NEXT YEAR, WOULD BE BEST; WE WOULD NEED TO ESTABLISH THE LEVEL AND PLACE AS BETWEEN BUCHAREST AND WASHINGTON. COUNSELOR SAID EARLY NEXT YEAR DID INDEED SEEM MOST APPROPRIATE TIME AS OF NOW: BELGRADE WOULD BE OVER OR ALMOST OVER; WE WOULD HAVE A SENSE OF THE EUROPEAN CONFIDENTIAL

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CONTEXT AFTER THE DISCUSSION OF CONFIDENCE-BUILDING MEASURES; AND CONSULTATIONS WOULD TAKE PLACE WELL BEFORE CEAUSESCU VISIT. NEXT DAY MACOVESCU SPECIFIED FEBRUARY AS A LIKELY TIME FRAME, FOR REASONS COUNSELOR HAD GIVEN GLIGA, ADDING WE WOULD ALSO HAVE BETTER SENSE OF HOW MBFR TALKS MOVING IN VIENNA.

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7. "SEMI-PRIVATE" CONSULTATIONS ON DISARMAMENT. BEYOND SSOD CONSULTATIONS, GLIGA RAISED IDEA OF CONTACTS ON DISARMAMENT BEYOND GOVERNMENT-TO-GOVERNMENT, WITH A VIEW TO "FREER" DISCUSSION. MANY COUNTRIES HAVE SYMPOSIA FOR THIS PURPOSE, HE NOTED; ONE POSSIBILITY MIGHT BE FOR THE ROMANIAN ASSOCIATION FOR INTERNATIONAL LAW (ADIRI) TO HOST A GROUP OF AMERICAN EXPERTS. COUNSELOR NOTED THAT NUMBER OF AMERICAN OFFICIAL AND UNOFFICIAL GROUPS INTERESTED IN ARMS CONTROL MATTERS IS LARGE, AND NOT ALWAYS EASY TO COORDINATE. HIS PRELIMINARY REACTION WAS THAT A ROMANIAN VISIT TO WASHINGTON MIGHT BE MOST PRODUCTIVE OCCASION, MENTIONED BROOKINGS OR COUNCIL ON FOREIGN RELATIONS AS POTENTIAL HOSTS, AND INDICATED HE WOULD CONSULT WITH COLLEAGUES ON HIS RETURN.

8. SCIENTIFIC AND CULTURAL EXCHANGES. COUNSELOR RAISED RECENT DIFFICULTIES ON ROMANIAN SIDE IN FULFILLING EXCHANGES COMMITMENTS, AND ASKED HOW GLIGA THOUGHT EXCHANGES COULD BE ACCELERATED. AFTER NOTING GREAT EXPANSION IN RECENT YEARS AND GREAT IMPORTANCE GOR ATTACHES TO THESE EXCHANGES, GLIGA EXPLAINED THAT FOLLOWING REORGATIZATION OF EDUCATION/RESEARCH SYSTEM, ROMANIAN SIDE HAS NOT BEEN DOING ITS SHARE; PUTTING

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CHANGES INTO PRACTICE HAS AFFECTED THE PROGRAMS OF PROFESSIONAL AND RESEARCH SCHOLARS. HOWEVER, THEIR STAYS ABROAD SHOULD NOW BE EXTENDED FOR LONGER PERIODS: IN SOME CASES THREE MONTHS MAKES SENSE, IN OTHERS IT DOES NOT. THE MFA HAD BEEN DISCUSSING WITH OTHER INSTITUTIONS HOW TO HARMONIZE THE APPLICATION OF THE NEW SYSTEM WITH GENERAL ROMANIAN FOREIGN RELATIONS. HE COULD NOT SAY NOW HOW GOR WOULD PROCEED NEXT YEAR, SINCE NO CONCLUSIONS HAVE YET BEEN DRAWN, BUT THE MFA IS INSISTING THAT FOREIGN POLICY CONSIDERATIONS BE TAKEN INTO ACCOUNT. HE WAS HOPEFUL THAT AGREEMENT COULD BE REACHED WITH OTHER MINISTRIES "TO ASSURE A NORMAL EVOLUTION AT THE FOREIGN AFFAIRS LEVEL."

9. OTHER NON-GOVERNMENT VISITS. IN RESPONSE TO COUNSELOR'S QUESTION, GLIGA SAID THERE HAS BEEN NO CONSISTENT PROGRAM FOR SENDING RCP OFFICIALS TO U.S., ALTHOUGH RCP CC SECRETARY ANDREI WAS OF COURSE THERE LAST YEAR. THERE HAVE ALSO BEEN VISITS BY YOUTH DELEGATIONS AND LOCAL PARTY FIRST SECRETARIES. COUNSELOR NOTED USEFULNESS OF CONTACTS WHERE RCP MEMBERS AND AMERICANS EXCHANGED EXPERIENCE ON HOW EACH RESOLVES COMPARABLE PROBLEMS, AND DESIRABILITY OF MAINTAINING AND INCREASING SUCH CONTACTS AT PRUDENT PACE.

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